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19 June 2023 P2296 LAS Mungo Brush Caravan Park assessment

Land Advisory Services 265 King Street Newcastle NSW 2300

Attn: Brett Philips

Dear Brett,

Proposed Caravan Park, 288 Mungo Brush Road, Hawks Nest, NSW.

Further to your email, we have now completed our site work and review of the documentation provided for the proposed development application for a caravan park development on Mungo Brush Road to the north of Hawks Nest township and provide the following traffic impact statement. This assessment has been prepared in accordance with the Austroads Guidelines and Section 2.3 of the RTA Guide to Traffic Generating Developments (RTA now labelled TfNSW) which provides the structure for the reporting of key issues to be addressed when determining the impacts of traffic associated with a development. This guide indicates that the use of this format and checklist ensures that the most significant matters are considered by the relevant road authority.

The report has also taken into consideration the planning requirements outlined within the Mid-Coast Council Development Control Plan 2014 (DCP) and the Local Government (Manufactured Home Estates, Caravan Parks, Camping Grounds and Moveable Dwellings) Regulation 2021 (the Regulation).

The subject site comprises a parcel of land to the north of Hawks Nest as shown in Figure 1. It has a single frontage to Mungo Brush Road to the west and is surrounded by coastal bushland with the Pacific Ocean to the east.



Figure 1 - Project area within the context of the local road network (Source: Google).

Item	Comment
Existing Situation	
2.1.1 Site Location and Access	The subject site sits to the north of the township of Hawks Nest with road access to Mungo Brush Road only. The existing access is a simple cross over with the access road being an un-sealed track.
2.2.1 Road Hierarchy	The main road through the locality is Mungo Brush Road which provides a connection between Hawks Nest to the south and through Myall Lakes National Park to the ferry connection for access through to Bulahdelah. In the vicinity of the subject site Mungo Brush Road provides a sealed pavement of approximately 6.5 metres allowing for a single lane of travel in each direction. There is no kerb and guttering and an un-sealed verge to both sides. No pedestrian paths are provided with pedestrians able to walk along the road if required. It operates under the posted speed limit of 80 km/hr.
	To the south, Mungo Brush Road connects with Kingfisher Avenue forming a priority-controlled T-intersection with Tuloa Avenue (Mungo Brush Road). Kingfisher Avenue is the major road in this location and provides a connection through to Tea Gardens to connect to the Pacific Highway to the west.
	Kingfisher Avenue becomes Myall Street to the west and provides a single lane of travel in both directions. There is a partial footpath provided between Mungo Brush Road and Tea Gardens that allows for pedestrian demands as required.

Table 1 -	Traffic	Impact	Assessment
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Item	Comment
	The surrounding roads are local roads under the control and care of Mid Coast Council.
2.2.2 Roadworks	None noted in the general vicinity of site.
2.2.3 Traffic Management Works	There are no traffic management works within the general locality of the subject site. The local road network in this location typically carries very low traffic flows and as such there is limited traffic delay and congestion in this location. Traffic flows increase significantly during peak summer holiday periods but remain well within the capacity of the local road network with limited delays and congestion apparent at the intersection of Mungo Brush Road and Kingfisher Avenue.
2.2.4 Pedestrian and Cycling Facilities	There are no pedestrian or cycling facilities within the vicinity of the site, reflecting its rural / coastal location. A pedestrian pathway is provided along the western side of Tuloa Avenue which allows for connection to local shops within the Hawks Nest Town Centre. A pedestrian (zebra) crossing is provided along Tuloa Avenue adjacent to the shops. There are no dedicated cycling facilities in this location, reflective of the low traffic demands and safe environment for on-road cycling.
2.2.5 Public Transport	 Public transport in the area is limited with local bus services providing daily trips to Newcastle, Taree and Forster as well as school bus runs to nearby schools. Local bus services are provided by Busways and include: Route 150: Newcastle to Taree via Forster (2x daily, each way) Route 152: Hawks Nest to Newcastle (1x daily, each way) The area is not serviced by rail with the nearest station located more than 60 km from the subject site.
2.3 Traffic Flows	
2.3.1 Daily Traffic Flows	Seca Solution undertook surveys at the intersection of Mungo Brush Road / Kingfisher Avenue on Saturday 5 th October 2019 between 9.30am-noon. This day was selected as it was the middle Saturday of the school holidays and also coincided with the October long weekend. It was expected to be representative of high holiday demands as it coincides with the end of week changeover for local holiday accommodation as well as inbound long weekend tourist demands. The peak hour was determined as being 10.30-11.30am.
	Seca Solution has previously completed traffic surveys during a typical weekday morning (7am-9am, Thursday 13 th July 2017) and weekday evening (4:30pm-6pm, Wednesday 12 th July 2017) to determine the typical mid week peak hour traffic flows in the locality. These days were selected as they were during the school holidays and so would include local holiday demands.
	The intersection of Kingfisher Avenue / Mungo Brush Road / Tuloa Avenue has a dominant flow being the right turn into and left turn out of Tuloa Avenue into Kingfisher Avenue (representative of trips between Hawks Nest and the Pacific Highway or Tea Gardens).
	A summary of the two-way peak hour traffic flows along these roads from the surveys undertaken is provided below. Survey data is included in Attachment B.



Item	Comment			
	Table 2 - Peak Hour Flows			
			1	
	Location		Peak Hour Flows (two-way)	
	Kingfisher Avenue	gfisher Avenue AM		
	(west of Tuloa Ave)	PM	207 268	
		Weekend	716	
	Tuloa Avenue	AM	218	
	(south of Kingfisher Avenue)	PM	290	
	(Weekend	737	
	Mungo Brush Road	AM	28	
	(north of Kingfisher Avenue)	PM	30	
		Weekend	231	
2.3.2 Daily Traffic Flow Distribution	10% of the daily traffic flows. T Kingfisher Avenue (west of Tuloa 3,000 vehicles per day. Traffic fl Brush Road would typically be in way. Traffic demands during peak ho three-fold over mid-week daily f flows in the order of 2,300vpd. Whilst this traffic data is 3 year development within Hawks Nest traffic data would represent curre Daily traffic flows would be rea surveys indicate a slight bias in during the morning peak and sou	Avenue) would ows north of th the order of 3 lidays periods lows with Mun s old, given th since this time <u>nt traffic demar</u> sonably balan northbound tra thbound during	d be in the order of 2,00 his intersection on Mung 00 vehicles per day two can see traffic increas go Brush Road carryin he lack of any significat it is considered that the hods in this location. ced over the day. The affic along Tuloa Avenue the evening peak.	
2.3.3 Vehicle Speeds	The Saturday flows along Mungo Brush Road show a north/south distribution associated with local trips to shops, the beach etc. No speed surveys were completed as part of the survey work, howeve observations on the site indicate that drivers typically travel at or jus above the posted speed limit along Mungo Brush Road due to the relatively good road alignment and very low traffic demands.			
2.3.4 Existing Site Flows	The subject site is currently vaca	nt land and ger	nerates no traffic.	
2.3.5 Heavy Vehicle Flows	Due to the nature of the surrounding area, there is very low demand for heavy vehicles other than local buses and waste collection vehicles that operate regularly within the area in Hawks Nest. Other heavy vehicles movements associated with deliveries to local business etc are not a frequent. These heavy vehicles are typically south of the subject site.			
2.3.6 Current Road Network Operation	Observations on site show that the local road network operates very we throughout the day with no delays or congestion observed. A review of accident data provided by TfNSW up to reporting year 202 indicates that in 2018 there was an accident in the vicinity of the subject site with a vehicle running of the road and hitting an object.			
2.4 Traffic Safety and Accident History				
	The local roads are generally well aligned providing a straight horizontal and vertical road alignment offering excellent visibility on the approaches to intersections. Allowing for this, together with the low overall traffic			

Item	Comment
	demands, it is concluded that the local road network provides an acceptable level of overall traffic safety.
2.5 Parking Supply and Demand	
2.5.1 On-street Parking Provision	There is no formal on street parking along Mungo Brush Road with drivers able to stop within the unsealed verge as required.
2.5.2 Off-street Parking Provision	No formal off-street parking provided in the locality. All parking demands are contained within individual sites.
2.5.3 Parking Demand and Utilisation	Very limited demand for parking observed along Mungo Brush Road, other than at beach access points or bush walking tracks to the west of Mungo Brush Road.
2.5.4 Set down or pick up areas	There are no set down or pick up areas in the vicinity of the site.
2.6 Public Transport	
2.6.1 Rail Station Locations	The area is not serviced by rail with the nearest station located more than 60 km from the subject site.
2.6.2 Bus Stops and Associated Facilities	The nearest bus stop is located on Booner Street, close to local shops to the south. This bus stops provides seating and a shelter.
2.6.3 Pedestrians	As described in Section 2.2.4, there is a shared pathway along the western side of Tuloa Avenue which allows for connection to local shops to the south within the Hawks Nest Town Centre.
2.7 Other Proposed Developments	There are a number of proposals submitted for apartment developments to the south of the subject site and long-term camp sites within the general vicinity of the subject site.
The Development	
3.1.1 Nature of Development	The proposal allows for the development of a 223 lot caravan park comprising 130 short term sites and 93 camps sites. Designated parking areas will be provided on site for visitors near the office with resident parking provided within each pitch. There are internal circulating driveways and a single access point connecting to Mungo Brush Road.
3.1.2 Access and Circulation Requirements	 In accordance with the Regulation Division 3 Subdivision 3: (1) A road that forms an entrance to or exit from a caravan park or camping ground must be at least 7 metres wide (2) Access roads must be 6m two way or 4m one-way All vehicles shall be required to enter and exit the site in a forward direction.
3.2 Access	The main entry to the caravan park is proposed on a straight section of Mungo Brush Road with a new access road designed to allow for the two- way movement of car with caravan combinations with a 7 metre road width to be provided in accordance with the <i>Local Government (Manufactured</i> <i>Home Estates, Caravan Parks, Camping Grounds and Moveable</i> <i>Dwellings) Regulation 2021.</i> This new access will be designed and constructed in accordance with Council requirements. Two separate emergency exit points are provided towards the northern
3.2.1 Driveway Location	and southern end of the site. These will not be used for day to day use. Access to the site is via a new access replacing the existing unformed
-	access to the site.
3.2.2 Sight Distances	Mungo Brush Road provides a reasonably straight and flat road alignment which ensures that there is excellent visibility for drivers travelling in either direction to observe a vehicle entering or exiting a driveway and vice versa.



Item	Comment
	For the posted speed limit of 80 km/hr along Mungo Brush Road, Austroads Road Design Guidelines specifies a minimum sight distance of 181 metres. The sight distance has been assessed on site and exceeds 200 metres in both directions at the proposed access point.
	To improve visibility to the north (right), it is considered that the overhanging vegetation within the subject site and road reserve could be removed. The extent of any vegetation needing to be removed can be determined at detail stage for the site access.
3.2.3 Service Vehicle Access	There will be minimal servicing required for the site. The proposed driveway shall be designed to accommodate the turning movements of the largest service vehicles that will access the site including waste vehicles ensuring they can enter and exit in a forward direction.
3.2.4 Queuing at entrance to site	No vehicle queues expected at site entry / exit point due to the very low traffic flows on the adjacent road network. Entry to the site shall primarily be a right turn from Mungo Brush Road and there is no restriction for entering vehicles with a queuing space to be provided within the site boundary prior to any control point and the majority of vehicles exiting the site will be a left turn out and shall not impact on the through traffic on Mungo Brush Road.
3.2.5 Comparison with existing site access	There is an existing site access with an un-sealed track providing access.
3.2.6 Access to Public Transport	All bus services (excluding school buses) either commence or stop at the Hawks Nest Community Centre where there is a single bus stop provided. Services running along Tuloa Avenue can be Hale and Ride.
3.3 Circulation	
3.3.1 Pattern of circulation	The internal roadways shall allow for 2-way traffic movements and provide an overall width of 6 metres. These will allow for safe and appropriate traffic movements. The overall layout of the site roads provides for short straights with T-intersections helping to contain vehicle speeds within the site to ensure safety is provided for all future users. The roadway around the development provides for emergency access for a fire appliance if required. All vehicles shall be able to enter and exit the site in a forward direction, with the internal road layout allowing for all turning movements within the site.
3.3.2 Road width	 All roads will be designed in accordance with the requirements of the Manufactured, Caravan Parks, Camping Grounds and Moveable Dwellings Regulations 2021. Division 3 Subdivision 3: (1) A road that forms an entrance to or exit from a caravan park or camping ground must be at least 7 metres wide (2) Access roads must be 6m two way or 4m one-way
3.3.3 Internal Bus Movements	No internal bus movements required for the development.
3.3.4 Service Area Layout	A suitable waste management area shall be provided on-site.
3.4 Parking	<u> </u>
3.4.1 Proposed Supply	Parking shall be provided on each site along with additional parking adjacent to the on-site facilities and along the internal roadway, catering for visitor demands.
3.4.2 Authority Parking	The Regulation nominates: A caravan park or camping ground must contain at least one resident parking space for each dwelling site or camp site either on-site or off-site.

Item	Comment
	An off-site space must be marked (for example, by means of line
	marking, marker pegs or similar means) to identify the particular dwelling site or camp site to which it relates.
	An off-site parking space for a dwelling site or camp site must be situated in the location specified in the approval for the caravan park or camping
	ground.
	A caravan park must contain no fewer visitor parking spaces than the following: long-term sites - one visitor parking space for each 10 sites
	short-term sites – one visitor parking for each 20 sites camping sites – one visitor parking space for 40 camp sites The minimum number of visitor parking spaces to be provided is 10. A caravan park that contains more than 100 sites must contain at least one visitor parking space for people with disabilities for each 100 sites or
	fraction of 100 sites.
	DCP The Mid-Coast Council DCP 2014 makes no provision for parking for caravan parks.
	The parking rate outlined in the Regulation is therefore considered the appropriate parking rate to apply.
3.4.3 Parking Layout	On-sites spaces minimum, dimensions of: 5.4 metres by 2.5 metres, in the case of angle parking, and 6.1 metres by 2.5 metres, in any other case
	Visitor spaces: 5.4 metres by 2.5 metres, in the case of angle parking, and 6.1 metres by 2.5 metres, in any other case.
3.4.4 Parking Demand	Allowing for 93 camp sites and 130 short term sites the visitor parking requirement is 3 + 7 giving 10 overall.
	Three spaces are to be provided for people with disabilities in accordance with AS2890.6.
	Given the size of the site and design of the caravan park all parking demands can be contained on site.
3.4.5 Service Vehicle Parking	A suitable waste management area shall be provided on-site in accordance with Council's requirements. Servicing for the site shall be minimal with no parking required.
3.4.6 Pedestrian and Bicycle Facilities	No dedicated pedestrian or cyclist facilities will be provided within the caravan park. Pedestrians and cyclists can walk on the internal driveways as required, with these driveways operating at slow speed and allow for a shared zone operation.
Traffic Assessment	
4.1 Traffic Generation	The Guide to Traffic Generating Developments provided by TfNSW does not provide any rates for traffic movements associated with caravan parks.
	For the short term and camping sites, the rate equivalent to a hotel room has been adopted, giving a value of 0.4 trips per pitch in the peak periods. This has been assumed for both the AM and PM peak periods. A daily rate of 4 trips has been assumed.
	Using these rates, the following traffic movements could be generated:

Item	Comment				
	Element	AM peak	PM Peak	Daily	
	93 camping sites	38	38	380	
	130 short term	52	52	520	
	TOTAL	90	90	900	
4.1.1 Daily and Seasonal Factors	Significant season nature of the area popular during the demands outside o	as a popular holid summer months a	ay destination. The	e camp site will be	
4.1.2 Pedestrian Movements	There may be pedestrian demands from the caravan park to the beach east of the site or the river to the west of the site as well as potential demands towards Hawks Nest. Pedestrians are able to walk along the side of Mungo Brush Road if				
	required, due to t considered that this centre of Hawks No A walking track is p	s demand would b est being 5 kms fr	be very low due to t om the site.	the distance to the	
4.2 Traffic Distribution and Assignments	The majority of traffic movements would be to / from the south of the site. For the short term and camping pitches, it is considered that the movements would be near 50 : 50 inbound and outbound during the peak periods, reflective of general tourist use for trips being spread across the day.				
4.2.1 Origin / destinations assignment	All traffic would travel via Mungo Brush Road towards Hawks Kingfisher Avenue. Minimal demand for vehicles with an origin/de- to the north. It is expected that a number of peak hour trips would towards Tea Gardens or beyond.				
	Overall, it is consid and 10% to the nor		the trips would be t	towards the south	
4.3 Impact on road safety	Access to the site is located on a straight and flat road alignment offering excellent visibility for vehicles travelling in both directions.				
	In the last 5 years, there has been one accident recorded along the local roads within the immediate vicinity of the site with the local road network providing an acceptable level of traffic safety.				
	The site access we relating around the periods when there making this turn. accordance with A occur at the same	e right turn dema e could be a high r The site access v ustroads Guidelin	nds into the site, e number of car / cara will require a right es that will allow fo	especially at peak avan combinations turn treatment in or the right turn to	
	The design will also need to allow for adequate queue space within the site boundary, prior to any control point, to allow for a car / caravan combination waiting to book into the site at the office. This will be reviewed and detailed as part of the detailed design element of the project.				

Item	Comment					
	Traffic associated with the proposed development is well within the					
		•	•	•		
	capacity of the surrounding road network with the nearby intersections continuing to operate to an acceptable standard. As such, the proposed development will have a minimum and acceptable impact on road safety.					
1 A loss of a Constant of Tas ff a						
4.4 Impact of Generated Traffic						
4.4.1 Impact on Daily Traffic Flows		ction 4.1, the pro	-	-	-	
	•	erated by the pro	posed dev	/elopmei	nt daily. T	his assume
	that all sites are	occupied.				
	This could incr	ease daily traffic	c flows on	Mungo	Brush F	Road by 81
	vehicles per da	y (vpd) south of	the site, v	vell withi	n the ca	pacity of thi
	road. During the	ne summer mon	ths and ho	oliday pe	riods the	e traffic flow
	would be much	higher, increasin	g to aroun	d 3.000v	pd.	
		e does not asses	•		•	ad based o
		ather nominates				
	adiny notice but it		Table 4.5	ouny not	10.	
		peak hour flow or			/hr)	
		(Design	n speed of 100	(m/nr)		
	Terrain	Level of Service	P	ercent of H	eavy Vehicle	s
			0	5	10	15
		В	630	590	560	530
	Level	С	1030	970	920	870
		D	1630	1550	1480	1410
		E	2630	2500	2390	2290
		В	500	420	360	310
	Rolling	С	920	760	650	570
		D E	1370 2420	1140 2000	970 1720	700
		В	340	2000	1720	1510
		C	600	410	320	260
	Mountainous	D	1050	680	500	400
		E	2160	1400	1040	820
	Weekday Peak Hour Flows.					
	Major roads: Level of service C Minor roads: Level of service C desirable.					
	Minor roads: Level of service C desirable.					
	Recreational Peak Hours (weekends).					
	Major roads: Level of service D					
	Minor roads: Level of service D desirable.					
	Where design speeds of 80 km/hr are used, the resulting capacities are					
	between 85-95% of the figures quoted, depending on the level of service.					
	Allowing for the proposed development mid-week peak hour flows would be in the order of 250 vph whilst weekend holiday flows could be 500 vph.					
		•		•		•
	The impact of the development on Mungo Brush Road is therefore acceptable with adequate capacity to cater for this and future demands.					
4.4.2 Peak Hour Impacts on						
Intersections	Existing traffic flows along the local roads are low and well within the					
	capacity of the road network. It is considered that the key intersection that would be impacted upon by this development is the intersection of Mungo					
	Brush Road and Kingfisher Avenue. This intersection currently operates					
	very well with minimal delays or congestion during the critical peak period					
	over the summe	er nolidays.				

Item	Comment
	The additional traffic flows associated with the proposed development are well within the capacity of the local road network and would not significantly impact on the operation of this intersection. Sidra modelling has been completed for the intersection of Tuloa Avenue / Kingfisher Avenue / Mungo Brush Road. The modelling shows that this intersection will continue to operate at Level of Service A during the peak hours with very minimal delays or congestion, consistent with its current operation. Similarly, an assessment of this intersection allowing for the Saturday holiday flows, including provision for towing vehicles (caravan/boats/campers), still sees the intersection operating at LoS A. This assessment also indicates that traffic volumes could increase by a further 70% before the critical right turn out of Kingfisher Avenue becomes a concern.
4.4.3 Impact of Construction Traffic	Excluding works associated with the new access driveway, all works can be contained within the site with no impact upon the external road network. The site area is large and all parking demands associated with construction workers and equipment can be provided on site. During construction, there will be a requirement for construction vehicles to access the site and additional traffic movements associated with workers. These movements can be catered for within the local road network. The development will require a low number of construction workers and as such will have a minimal impact upon the local road network.
4.4.4 Other Developments	There are a number of apartment developments and long-term camp sites proposed for Hawks Nest. It is considered that the traffic flows associated with the subject site and these proposals will not have a significant impact upon the overall operation of the local road network.
4.5 Public Transport	
4.5.1 Options for improving services	None required. Consistent with the nature of the site and the limited demand for public transport in the locality.
4.5.2 Pedestrian Access to Bus Stops	None. Consistent with the current provisions and the limited demand.
4.6 Recommended Works	
4.6.1 Improvements to Access and Circulation	None required.
4.6.2 Improvements to External Road Network	None required.
4.6.3 Improvements to Pedestrian Facilities	No upgrade to external facilities required or proposed.
4.6.4 Effect of Recommended Works on Adjacent Developments	No works proposed that will impact on adjacent developments.
4.6.5 Effect of Recommended Works on Public Transport Services	Nil
4.6.6 Provision of LATM Measures	None Required
4.6.7 Funding	All internal works to be funded by the developer.

Site Photos:



Photo 1 – View to right for driver exiting the subject site



Photo 2 - View to left for drivers exiting the subject site



Photo 3 – View of Mungo Brush Road and Kingfisher Avenue intersection looking south

Conclusion:

From the site work undertaken and the review of the development proposal and associated plans against the requirements of the RTA Guide to Traffic Generating Developments and Austroads Guide to Traffic Management, it is considered that the proposed development of a 223 lot caravan park, with 93 camping sites and 130 short term sites.

Parking on site is able to be provided in accordance with the Local Government (Manufactured Home Estates, Caravan Parks, Camping Grounds and Moveable Dwellings) Regulation 2021.

The additional traffic demands generated by a future development have been quantified and assessed using rates provided by TfNSW and are within the capacity of the surrounding road network.

Access to the site can be provided to satisfy the sight distance requirements as required under Austroads Guidelines.

Should you have any questions please feel free to contact our office on 4032 7979, should you have any queries.

Yours sincerely,

Sean Morgan Director

Attachment A: Site Plan





Attachment B: Traffic Data



Intersection of Kingfisher Avenue / Tuloa Avenue / Mungo Brush Road

